Case 4:13-cv-00092-A Document 21 Filed 02/04/14 Page 1 of 8 NORTHERN DISTRICT OF TEXAS FILED IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF TEXAS FORT WORTH DIVISION CLERK, U.S. DISTRICT COURT RICKY G. MORENO, S S Deputy Petitioner, S S No. 4:13-CV-092-A v. S WILLIAM STEPHENS, Director, S Texas Department of Criminal S Justice, Correctional S Institutions Division, Respondent. S

## MEMORANDUM OPINION

and ORDER

This is a petition for writ of habeas corpus pursuant to 28 U.S.C. § 2254 filed by petitioner, Ricky G. Moreno, a state prisoner confined in the Correctional Institutions Division of the Texas Department of Criminal Justice (TDCJ), against William Stephens, Director of TDCJ, respondent. After having considered the pleadings, state court records, and relief sought by petitioner, the court has concluded that the petition should be denied.

## I. FACTUAL AND PROCEDURAL HISTORY

Petitioner is serving a life sentence on his 1990 Tarrant

County conviction for murder in Case No. 0309662D for an offense

occurring on April 24, 1987. (SHR at 25<sup>1</sup>) In three grounds, petitioner asserts that the Texas Board of Pardons and Paroles (the Board) has denied him release on parole and mandatory supervision as mandated by the law in effect when he committed the offense, that the Board failed to explain why it denied him parole, and that he has not been credited for his work time in TDCJ, in violation of his constitutional rights. (Pet. at 6-7)

The record reflects that, although eligible for parole since September 13, 2007, the Texas Board of Pardons and Paroles (the Board) has denied petitioner release on parole twice, on October 23, 2008, and June 8, 2012, for the following reason-

2D. The record indicates that the inmate committed one or more violent criminal acts indicating a conscious disregard for the lives, safety, or property of others; or the instant offense or pattern of criminal activity has elements of brutality, violence, or conscious selection of victim's vulnerability such that the inmate poses a continuing threat to public safety; or the record indicates use of a weapon.

(Pet'r Reply, Exs. 3 & 4)

Petitioner raised his claims in a state habeas application, but the state courts determined that petitioner has no "absolute right to parole release" and that he is not eligible for

<sup>&</sup>quot;SHR" refers to the record of petitioner's state habeas application No. WR-33,643-16.

mandatory supervision release under the law in effect when he committed the offense because his conviction contains an affirmative deadly weapon finding. (SHR at 19-20, 23)

## II. RULE 5 STATEMENT

Respondent believes that petitioner has sufficiently exhausted his state court remedies and that the petition is neither time-barred nor successive. (Resp't Ans. at 3)

## III. DISCUSSION

A habeas corpus petitioner under 28 U.S.C. § 2254 must claim violation of a federal constitutional right to be entitled to relief. 28 U.S.C. § 2254(a). A state prisoner does not have a federal constitutional right to be conditionally released before the expiration of a valid sentence, and the states are under no duty to offer parole to their prisoners. Board of Pardons v. Allen, 482 U.S. 369, 378 n.10 (1987); Greenholtz v. Inmates of Nebraska Penal and Corr. Complex, 442 U.S. 1, 7 (1979); Orellana v. Kyle, 65 F.3d 29, 31-32 (5th Cir. 1995). Although Texas offers parole to Texas inmates, the relevant state statutes do not create an expectation of release which would implicate due process considerations. Allison v. Kyle, 66 F.3d 71, 74 (5th Cir. 1995); Orellana, 65 F.3d at 32. The decision to parole or not to parole is discretionary. See Madison v. Parker, 104 F.3d

765, 768 (5<sup>th</sup> Cir. 1997). Thus, while a petitioner may be eligible for parole, the failure of the Board to grant parole does not merit federal habeas relief. *Orellana*, 65 F.3d at 31-32; see also Williams v. Briscoe, 641 F.2d 274, 277 (5<sup>th</sup> Cir. 1981).

Similarly, because a petitioner has no constitutionally protected liberty interest in obtaining parole, any challenge to the procedures the Board uses to deny parole, the guidelines affecting suitability for parole, and/or the factors considered by the Board to reach its decision necessarily fails. Portley v. Grossman, 444 U.S. 1311, 1312-13 (1980); Teague v. Quarterman, 482 F.3d 769, 773 (5th Cir. 2007); Allison, 66 F.3d at 73; Orellana, 65 F.3d at 32.

On the other hand, former article 42.18, § 8(c) of the Texas

Code of Criminal Procedure in effect at the time petitioner

committed the offense provided, in relevant part:

A prisoner who is not on parole, except a person under sentence of death, shall be released to mandatory supervision by order of the Board when the calendar time he has served plus any accrued good conduct time equal the maximum term to which he was sentenced.

Act effective Sept. 1, 1985, 69<sup>th</sup> Leg., R.S., ch. 427, § 2, 1985 Tex. Gen. Laws 2895, 2948 (current version at Tex. Gov't Code Ann. § 508.147(a) (West 2012)).<sup>2</sup> The Fifth Circuit has interpreted the statute to create, as a matter of constitutional due process, an expectancy of early release to those inmates whose calendar time combined with good time credits equal the sentence imposed. See Malchi v. Thaler, 211 F.3d 953, 957-58 (5th Cir.2000) (citing Wolff v. McDonnell, 418 U.S. 539, 557 (1974)). Thus, petitioner would be eligible for mandatory supervision save for the fact that he was given a life sentence.

The Texas Court of Criminal Appeals, the state's highest court, has determined that "a life-sentenced inmate is not

the amendment was not effective until September 1, 1987, after petitioner committed the offense. See Act effective Sept. 1, 1987, 69<sup>th</sup> Leg., 3<sup>rd</sup> C.S., ch. 9, § 1, 1986 Tex. Gen. Laws 18-20 (emphasis added).

<sup>&</sup>lt;sup>2</sup>It appears the state habeas court may have mistakenly cited the controlling statute. Although 42.18, § 8(c) was amended in 1986 to read:

<sup>(</sup>c) Except as otherwise provided by this subsection, a prisoner who is not on parole, except a person under sentence of death, shall be released to mandatory supervision by order of the board when the calendar time he has served plus any accrued good conduct time equal the maximum term to which he was sentenced. If a prisoner is serving a sentence for an offense listed in Subdivision (1) of Subsection (a) of Section 3g of Article 42.12 of this code, or if the judgment for the offense contains an affirmative finding under Subdivision (2) of Subsection (a) of Section 3g of that article, the prisoner may not be released to mandatory supervision[,]

eliqible for release to mandatory supervision" under the former statutory provision. Ex parte Franks, 71 S.W.3d 327, 327-28 (Tex. Crim. App. 2001). See also Ex parte Ervin, 187 S.W.3d 386, 387 (providing "[w] hen mandatory supervision release was first enacted in 1977, any inmate, aside from one who was serving a life sentence or had been sentenced to death, was eliqible for mandatory supervision"). The state court reasoned that the plain language of the mandatory supervision statute indicates that "it is mathematically impossible to determine a mandatory supervision release date on a life sentence because the calendar time served plus any accrued good conduct time will never add up to life." Ex parte Ervin, 187 S.W.3d at 328. See also Barnes v. Cockrell, No. 3:01-CV-823-J, 2002 WL 1878548, at \*2 (N.D.Tex. Aug.12, 2002) (acknowledging that under state law, a prisoner serving life sentence was not eligible for release to mandatory supervision), aff'd, 2003 WL 21016411 (5th Cir. Apr. 10, 2003), cert. denied, 540 U.S. 1054 (2003); Morris v. Cockrell, No. 4:01-CV-245-Y, 2002 WL 66798, at \*4 (N.D.Tex. Jan. 11, 2002) (recognizing that a life sentence is not capable of calculation under Texas's mandatory supervision statute). This court must defer to the state court on matters of state statutory interpretation. See Weeks v. Scott, 55 F.3d 1059, 1063 (5th Cir. 1995); Fierro v. Lynaugh, 879

F.2d 1276, 1278 (5th Cir. 1989).

Finally, to the extent petitioner contends that credit for all the years he has worked for TDCJ has not been credited toward his sentence, his claim is not supported by the record. Under Texas law, good and work time credits apply only to eligibility for parole or mandatory supervision and do not actually reduce, extend, or otherwise have any effect on the length of sentence imposed on an inmate. See Ex parte Hallmark, 883 S.W.2d 672, 674 (Tex. Crim. App. 1994); Tex. Gov't Code Ann. § 498.003(a) (West 2012). Consequently, any good or work time petitioner has accrued does not discharge any part of his sentence.

For the reasons discussed herein,

The court ORDERS the petition of petitioner for a writ of habeas corpus pursuant to 28 U.S.C. § 2254 be, and is hereby, denied.

Pursuant to Rule 22(b) of the Federal Rules of Appellate

Procedure, Rule 11(a) of the Rules Governing Section 2254 Cases

in the United States District Court, and 28 U.S.C. § 2253(c), for

the reasons discussed herein, the court further ORDERS that a

certificate of appealability be, and is hereby, denied, as

petitioner has not made a substantial showing of the denial of a constitutional right.

SIGNED February \_\_\_\_\_\_, 2014.

OHN MCBRYDE

UNITED STATES DISTRICT JUDGE